## Message Text

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ACTION IO-13

INFO OCT-01 EA-11 ADP-00 AID-20 CEQ-02 CIAE-00 COA-02

COME-00 DODE-00 EB-11 EPA-04 INR-10 L-03 NSF-04

NSC-10 NSAE-00 PM-09 RSC-01 SCI-06 SS-15 OST-04

TRSE-00 OMB-01 OIC-04 RSR-01 /132 W ------ 067474

R 132130 Z APR 73 FM USMISSION USUN NY TO SECSTATE WASHDC 7492 INFO USMISSION GENEVA AMEMBASSY TOKYO

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TOKYO FOR ECAFE DEL ATTN AMB ZAGORIN

E. O. 11 652 N/A TAGS: AORG, UN, SENV SUBJ: UNEP - GC I

- 1. AS FIRST SESSION UNEP GC APPROACHES, USUN HAS, OF COURSE, BEEN AWARE THAT UNEP AND UN STAFFS HAVE BEEN WORKING ON SEVERAL DOCUMENTS, INCLUDING FINANCIAL REGULATIONS AND RULES FOR FUND, PERSONNEL PROCEDURES FOR UNEP, RULE OF PROCEDURE FOR GC AND UNEP PROGRAM. MISSION HAS ALSO BEEN AWARE QUITE DIVERGENT POINTS OF VIEW EXISTING BETWEEN UNEP AND UN STAFFS ESPECIALLY RE FUND RULE AND PERSONNEL PROCEDURES. IN PAST SEVERAL DAYS, HOWEVER, MISOFFS HAVE HAD OPPORTUNITY MEET WITH UN STAFF OFFICERS, ON ONE HAND, AND WITH UNEP FUND DIRECTOR, ON THE OTHER, AND WE NOW HAVE BETTER IDEA WHERE THINGS STAND. DEPTOFF JOINED MISOFFS FOR LATTER MEETING.
- 2. RE FINANCIAL REGULATIONS AND RULES FOR FUND, WE UNDERSTAND RESPECTIVE STAFFS AT WORKING LEVEL HAVE AGREED TO A SOLUTION WHICH FUND DIRECTOR CARRYING TO LIMITED OFFICIAL USE

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GENEVA TO SEEK EXDIR' S APPROVAL AND USYG DAVIDSON MUST APPROVE ON HIS RETURN UN NY O/ A APR 22. UN AND UNEP STAFF OFFICERS, FEEL, HOWEVER, THEY HAVE A SOLUTION WHICH, WHILE NOT FULLY SATISFACTORY TO EITHER SIDE, IS ONE THEY CAN LIVE WITH.
UN STARTING POSITION WAS YSG TYPE TRUST FUND FULLY INTEGRATED UNDER UN FINANCIAL RULES AND REGULATIONS, WHEREAS UNEP POSITION WAS AUTONOMOUS FUND PRETTY MUCH UNDER EXDIR.
BOTH SIDES APPEAR TO HAVE COMPRMISED AND SOLUTION, AS IT NOW STANDS, IS THAT FUND SHALL
BE GOVERNED BY UN FINANCIAL REGULATIONS: FINANCIAL RULES FOR FINANCIAL ADMINISTRATION OF FUND TO BE PROMULGATED
BY SYG IN CONSULTATION WITH EXDIR: AND GENERAL PROCEDURES TO GOVERN OPERATION OF FUND TO BE ADOPTED BY GC OF UNEP.
THREE PAPERS REFLECTING FOREGOING HAND CARRIED BY DEPTOFF APRIL 11. SINCE THESE PAPERS PREPARED, HOWEVER, WE UNDERSTAND SUBSTANTIAL FURTHER REVISIONS HAVE BEEN MADE.

- 3. PERSONNEL PROCEDURES HAVE ALSO BEEN CONTENTIOUS, AND ISSUE IS APPARENTLY STAFF FULLY RESOLVED. NEVERTHELESS, WE UNDERSTAND UN COMPLETING DRAFT PAPER WHICH MUST ALSO BE APPROVED BY USYG DAVIDSON, BE FORWARDED GENEVA FOR UNEP CONCURRENCE AND. THEREAFTER. RETURNED TO NY FOR UN SECRETARIAT TO FINISH UP. USUN HAS NOT SEEN THIS PAPER AND, AS FAR AS WE KNOW, NEITHER HAS ANYONE ELSE. THE PAPER, ACCORDING FUND DIRECTOR, WILL REPLACE ARTICLE XVIII OF PAPER ON GENERAL PROCEDURES GOVERNING OPERATIONS OF FUND; ARTICLE XVIII THEREIN SHOULD BE DELETED ACCORDINGLY. COMMENT. AS NEAR AS WE CAN TELL UN AND UNEP AT LOGGERHEAD ON ISSUE OF AUTONOMY OVER STAFF APPOINTMENTS, PROMOTIONS, ETC. UNEP ESSENTIALLY WANTS SEPARATE PERSONNEL SYSTEM UNDER EXDIR, WHILE UN INSISTS UNEP MUST BE PART OF UN PERSONNEL SYSTEM ALBEIT INFORMALLY BEING PREPARED GUARANTEE UN SYSTEM WILL NOT IMPEDE UNEP PROGRAM AND DESIRE FOR FLEXIBILITY. IF STRONG AND DAVIDSON UNABLE REACH AGREEMENT ON THIS POINT, OUR GUESS IS THAT FINAL VERSION PAPER CITED ABOVE WILL PASS BUCK TO GOVERNMENTS. PROBABLY IN CONTEXT SYG PAPER TO GA EXPLAINING ADMINISTRATIVE AND FINANCIAL ARRANGEMENTS FOR UNEP. END COMMENT.
- 4. RE GC RULES OF PROCEDURE, MISOFF UNDERSTANDS THESE WERE STYMIED IN UN'S OFFICE OF LEGAL AFFAIRS, BUT HAVE LIMITED OFF
- 4. QUESTION OF "OBSERVER OFFICE" IN GENEVA NOT DISCUSSED EITHER, GUYER SAID. IN PERSONAL COMMENT TO PHILLIPS, HOWEVER, GUYER NOTED THAT GENEVA MIGHT BE LOGICAL LOCUS OF "FUNCTIONAL RELATIONSHIP" SINCE JACKSON'S OFFICE NOMINALLY THERE.
- 5. GUYER, AFTER TELLING PHILLIPS THAT PRG WOULD NOW HAVE TO CONSIDER SITUATION AND REFLECT ON WHETHER OR NOT TO REQUEST AID (SINCE POLITICAL STATUS NOW EXCLUDED), SAID THAT HE HAS BEEN "ASTONISHED" THAT NEITHER PRG NOR DRV "KNOW WHAT THE UN IS TODAY." HE RECALLED THAT DRV FOREIGN MINISTER AT PARIS CONFERENCE HAD IDEA THATAID WOULD BE "NEO- COLONIALISTC VENTURE." THESE VIETNAMESE

PARTIES, HE SAID, HAVE "COMPLETELY FALSE IMAGE" OF UN.

- 6. GUYER TOLD PHILLIPS THAT HE KNEW OF NO PLANS FOR FURTHER CONTACT BETWEEN PRG AND SYG. WALDHEIM SCHEDULED BE IN GENEVA APRIL 14 AND IS RETURNING APRIL 15 TO NEW YORK WITHOUT PASSING THROUGH PARIS.
- 7. GUYER TOLD PHILLIPS THAT ( DESPITE PLAN URQUHART HAD DESCRIBED TO US APRIL 9 REFTEL A) SYG'S LETTER DELIVERED BY AUBRAC TO PRG REP CONTAINED NOTHING OF SUBSTANCE WHATSOEVER, LIMITED MERELY TO PROTOCOL STATEMENT SAYING THAT AUBRAC WOULD EXPLAIN SITUATION. SCALI

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To: STATE INFO GENEVA
TOKYO

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